

  
**WISCONSIN****Homeland Security  
Grant Program****FFY 2013 Investment Budget**  
**Office of Justice Assistance  
July 2013**

Wisconsin Office of Justice Assistance | 1 S. Pinckney Street, Suite 615 | Madison, WI 53703-3220  
Scott Walker, Governor

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# **About this document**

This document provides summary information on proposed FFY2013 investment justifications that the Office of Justice Assistance (OJA) plans to submit to FEMA as part of Wisconsin's Homeland Security Grant Program application.

Included in the document is an introduction, risk assessment, a comprehensive budget identifying investments totaling \$3,459,364 and summaries describing and further detailing each justification area.

Also included for each justification are project goals, objectives and relationship to the 2012-2015 Wisconsin Homeland Security Strategy, as well as types of activities funded.

# Introduction

The Office of Justice Assistance (OJA) has developed the Wisconsin Homeland Security Grant Program (HSGP) investment budget for federal fiscal year (FFY) 2013. Investment summaries, budgets, and timelines for all of the proposed investments are provided in this document.

The grant program, funded through FEMA, helps to protect Wisconsin's communities by building the capacity to prevent, respond to, and recover from a catastrophic incident. OJA is the State Administrative Agency (SAA) for the program. Since the program began, OJA has distributed more than \$207 million to local units of government, state agencies, and tribes in Wisconsin.

OJA works directly with a broad spectrum of emergency response agencies at all levels of government in developing investments to improve the state's preparedness through planning, training, exercising, and the acquisition of specialized equipment. The program focuses on a number of priorities that include building interoperable communications, improving information sharing, developing regional emergency response, and increasing community preparedness.

Wisconsin's investments support the 2012-2015 State Homeland Security Strategy, which was updated by the Homeland Security Council and approved by Governor Scott Walker in July 2012. The strategy, available for download at <http://homelandsecurity.wi.gov>, serves as the guide for homeland security funding. In addition to supporting the statewide strategy, the investment budget is also designed to meet key federal grant requirements, such as the allocation of at least 25% to law enforcement activities and a pass-through of 80% to local governments. The local pass-through requirement is met by a combination of direct grants and agreements between state and local agencies.

The state's investment budget was developed through outreach to the public safety and emergency management communities through a number of working groups and committees used by OJA. The projects funded in these Investment Justifications were

reviewed and prioritized by the Homeland Security Funding Advisory Committee on May 8, 2013. The committee consists of representatives from local fire and law enforcement agencies, EMS, tribal public safety, state agencies, non-profits, and the private sector. Local representatives are appointed by the state's public safety associations. Current membership of the committee represents the following organizations:

Badger State Sheriffs Association	Department of Natural Resources
Wisconsin State Fire Chiefs Association	Department of Transportation
Wisconsin Chiefs of Police Association	DATCP
Wisconsin EMS Association	Department of Administration
Wisconsin Emergency Management Assn.	Department of Health Services
WI Tribal Emergency Mgmt. Assn.	Division of Criminal Investigation
Voluntary Organizations Active in Disaster	Wisconsin Emergency Management
SE WI Homeland Security Partnership	

# Budget breakdown

In FFY2013, Wisconsin will receive a total of \$3,459,364 in State Homeland Security Program (SHSP) grant funding. Starting in FFY12, Secretary Napolitano had more discretion to allocate funding, and several grant programs were consolidated into the SHSP. The FY13 allocation to Wisconsin does not include the MMRS and CCP programs or the Milwaukee UASI, as they were defunded in previous years.

**Total FFY2013 Investment Justification.....\$3,459,364**

The Homeland Security Funding Advisory Committee’s discussion at the meeting on May 8 was similar to years past, as it focused on sustainment of core priorities for the state. The Committee also advocated for sustaining programs that have been defunded, such as UASI and MMRS.

FFY13 Investments	Total
Communications Interoperability	\$841,000
Community Preparedness	\$100,000
Urban Medical Response	\$50,000
NIMS Implementation: Training & Exercising	\$550,000
OJA Program Planning & Implementation & M&A	\$400,000
Emergency Regional Response - ALERT	\$253,364
Emergency Regional Response - Collapse Rescue	\$600,000
UASI Planning & Project Implementation	\$80,000
WI Statewide Information Center (WSIC)	\$585,000
<b>TOTAL</b>	<b>\$3,459,364</b>

\* Law Enforcement Allocation: Across all investments, at least \$864,841 is allocated for law enforcement activities.

\*\* Local Government Pass-through: at least \$2,767,491 (80%) will be allocated for local projects.

# Risk Assessment

Wisconsin faces a wide array of risks from natural and other hazards. Flooding and tornadoes are the most frequent and damaging natural hazards in the state, followed by severe winter storms and wildfires.<sup>1</sup> Since 2007, flooding has been the major cause of damage in the state. In fact, 2008 flooding was the most expensive disaster in state history. This event had damages exceeding \$765 million, and more than 40,000 households requested assistance from FEMA. In 2010, Wisconsin received major Presidential Disaster Declarations for flooding in August and September. Wisconsin has an average of 21 tornados a year and ranks 17<sup>th</sup> nationally in frequency and number of fatalities.

In addition to natural disasters, Wisconsin's risks include hazardous materials incidents along transportation corridors and pipelines, and in areas which store and use quantities of those materials.

A working group of state officials led by Wisconsin Emergency Management annually tracks and updates Wisconsin's statewide assessment of critical infrastructure. Wisconsin's most critical infrastructure includes electrical utilities, large water systems, pipelines, information technology and communications infrastructure, the food and agriculture industries, critical manufacturing, and large public gathering sites.

The state also recognizes the concentration of risk in Wisconsin's highest population centers, particularly Milwaukee and Madison. A recent comprehensive long-term study of the nexus between crime and terrorism in the U.S. notes that terrorist activities have concentrated in certain "hot spots."<sup>2</sup> In addition, data on the distance between where a terrorist lives and conducts pre-operational activity or attacks indicates that terrorists will limit their activity to approximately 50-200 miles distance, making the southeast and southwest regions' proximity to Chicago and the west-central region's proximity to Minneapolis additional risk factors.<sup>3</sup>

Wisconsin's investments take a statewide all-hazards approach in order to most effectively address a distributed array of risks. Any incident that occurs will require that responders are able to work within a NIMS framework, have the ability to communicate

with each other, have proper experience from training and exercising, and access to the proper vetted information. Specialized emergency response capabilities such as SWAT, bomb, and collapse rescue are also available statewide.

In addition, the implementation of Wisconsin's investments will use risk-based allocation methodologies that take into account for areas of concentrated risk in high-population areas of the southern portion of the state. The state also assesses risk by conducting a comprehensive Threat and Hazardous Incident Risk Assessment (THIRA). The first THIRA was completed in December 2012 and it will be updated in December 2013, in accordance with federal grant guidance.

<sup>1</sup> Wisconsin Emergency Management, *State of Wisconsin Hazard Mitigation Plan*, 2004.

<sup>2</sup> START, "Hot Spots of Terrorism and Other Crimes in the United States, 1970 to 2008," 24 January 2012.

<sup>3</sup> NIJ Document No.: 214217, *Pre-Incident Indicators of Terrorist Incidents: The Identification of Behavioral, Geographic, and Temporal Patterns of Preparatory Conduct*, May 2006.

# **Communications Interoperability**

**FFY13 Funding Amount: \$841,000**

## **Investment description**

This investment continues to fund an existing interoperability communications initiative. Wisconsin's Interoperability initiatives are based upon gaps identified in the Wisconsin Statewide Communications Interoperability Plan (SCIP). Most local emergency responders communicate with responders from neighboring communities by programming their public safety radios with a small number of shared "mutual aid" channels. This approach works well for routine incidents, but it doesn't support emergency communications between agencies outside these established networks, resulting in communication failures when coordination is especially critical and time is of the essence. The WISCOM project was initially a central long-term goal of statewide interoperability in the 2006 SIEC Technical Plan. The goal was refined in the SCIP published in December 2007 and the 2010 SCIP Implementation Report. Both documents were adopted by the WI Interoperability Council.

The Wisconsin Interoperable System for Communications (WISCOM) is a shared radio trunking system that first responders in communities across the state will use to communicate during a major disaster or large-scale incident. The project is a statewide 5 channel VHF digital trunking network that will provide mobile radio coverage of 95% of the state. WISCOM will support up to four simultaneous conversation paths during an incident, across a scalable geographic area to include statewide voice communications. This dramatically increases the current capacity available with statewide mutual aid channels and allowing responders from any area of the state to assist another community without losing communication capabilities.

FY13 funding will be used to expand WISCOM through added network and/or local infrastructure to interface with and/or expand local coverage and capacity on WISCOM. Funding will be made available either through direct grants to local governments or through agreements with local governments for purchase of equipment by the state. Grants will fund a portion of the overall project cost. Allocations will be based in part on

a risk assessment that will prioritize funding to higher population, higher risk jurisdictions.

Funding will also be used for two other projects related to WISCOM. First, this investment will allow the state to continue to implement the Communications Unit (COMU) Training Plan (adopted by the IC in April 2012) in Wisconsin through training and exercising. Secondly, this investment will sustain at a reduced level funding for the Regional Interoperability Coordinators.

WISCOM administration, operations, and training will be funded through a state budget appropriation.

### **FY13 Expected Accomplishment:**

- Regional Interoperability Coordinators (RICS): The RICS will be funded at a 25% position to provide assistance to locals related to WISCOM. More specifically, they will manage quarterly regional interoperability council meetings, continue to enter data into CASM, assist with SCIP rewrite in 2014, and provide first line assistance to locals who use the system or want to use the system.
  
- Communications Unit (COMU) Training Plan Implementation: As part of the Interoperability Council approved COMU training planning, the following will be provided.
  - 2 Communications Leader (COML) classes
  - 2 Communications Technician (COMT) classes
  - 1 Communications Exercise (COMMEX) Train the Trainer
  - COMMEX Exercise to allow participants to become recognized COML or COMT for Wisconsin.
  
- Regional WISCOM Enhancements: Anticipate funding approximately four regional enhancement projects in the most populated parts of the state. These enhancements will fill in coverage gaps and expand the area in which WISCOM works in urban areas.

## Budget

Solution Area	Amount of Proposed Funding (\$)
Planning	\$168,000
Organization	\$
Equipment	\$645,000
Training	\$28,000
Exercises	\$
<b>Total:</b>	<b>\$841,000</b>

## Strategy

### **PRIORITY 4: Communications Interoperability**

Communications interoperability is the ability of emergency responders to talk with other agencies on demand, in real time, when needed, and when authorized. Communications is a vital part of emergency response, yet until very recently, many agencies lacked interoperable communications. While most emergency radio systems can be tuned to talk with neighboring agencies for everyday incidents involving limited mutual aid, major disasters may require help from responders throughout the state-local radio systems which may be overwhelmed.

The foundation for Wisconsin's interoperable communications strategy was created in 2004 with the establishment of the State Interoperability Executive Council under the authority of Executive Order #87. In 2008, the Interoperability Council was created as a statutory body under §§ 15.107(18) and 16.9645 of the Wisconsin Statutes. The Interoperability Council advises the Office of Justice Assistance in the development of strategies, standards, and guidelines for achieving statewide interoperability. Members are appointed by the Governor and represent key state and local stakeholders.

**Goal 4.1: Support the implementation of the Statewide Communications Interoperability Plan (SCIP) that was first developed and approved by the State Interoperability Executive Council in 2007. The SCIP is updated annually using a stakeholder input process. The SCIP supports a number of short-term and long-term goals to improve interoperability.**

One of the key long-term goals of the SCIP is to implement the Wisconsin Interoperable System for Communication (WISCOM), a common statewide radio communications system that interfaces a statewide P25 VHF trunking system with all independent trunking systems. WISCOM is based on an 80-site five-channel VHF trucking infrastructure that provides mobile radio coverage to 95% of the state. Over 80% of WISCOM sites were activated by July 2011, exceeding project timelines. WISCOM will continue to bring on new users for interoperable communications and daily use while expanding coverage and capacity.

A key long-term goal of the SCIP was achieved in 2010. An investment of \$17 million helped to upgrade more than 30,000 radios and give nearly 90% of emergency responder's access to shared mutual aid channels during incidents. The SCIP also includes goals and objectives related to statewide and regional interoperability governance, planning, training, exercising and operations. The SCIP is available for download at <http://interop.wi.gov>.

# **Community Preparedness**

**FFY13 Funding Amount: \$100,000**

## **Investment description**

This investment sustains the community preparedness coordinator position at WEM. This position focuses on increasing citizen and whole community preparedness, and is the conduit for building relationships with the private and public sector partners. This position is critical because it works with businesses, community groups, associations, non-profit agencies, and individuals to spread the messages of preparedness and form the partnerships necessary in times of response. This planning and outreach strengthens the relationships among public and private partners, helps to prepare communities, and helps leverage all of the resources available during a disaster.

The position coordinates the ReadyWisconsin statewide community preparedness program, which provides preparedness materials at no cost to county and local officials, disseminates information at statewide events and through a statewide radio and TV ad campaign, and maintains a website of preparedness information.

The position also coordinates the Student Tools for Emergency Preparedness (STEP) program, and provides outreach to counties, community organizations, and businesses around the state. The three-year-old program has grown from serving 2,500 fifth-graders in its first year to nearly 10,000 this year, and is a very cost-effective way to foster family preparedness.

The community preparedness coordinator position has enabled WEM to leverage private sector funding and other federal funding to augment the HS funding, creating a multiplier effect. For example, in 2012-13 WEM received a \$15,000 contribution from AT&T and an in-kind donation of thousands of first aid kits from Walgreens to help support STEP.

The position enables WEM to improve our engagement with the Whole Community, an important priority both within the Wisconsin and National Homeland Security Strategies, as well as a gap identified in Wisconsin Threat Hazard Identification and Risk Assessment (THIRA).

## **FY13 Expected Accomplishment:**

The Community Preparedness Officer at WEM will continue to build on past citizen and community preparedness programs. During the grant, it is anticipated that the position will do the following:

- Outreach to public private partnerships in state
- Administer the STEP program in schools
- Coordinate September Preparedness Month activities with other staff at WEM and other state agencies

This position will fund personnel costs for one person to fill the role of Community Preparedness Coordinator. Other costs will include marketing materials, radio and TV ad purchases, and travel for outreach to strengthen partnerships.

## **Budget**

<b>Solution Area</b>	<b>Amount of Proposed Funding (\$)</b>
Planning	\$100,000
Organization	\$
Equipment	\$
Training	\$
Exercises	\$
<b>Total:</b>	<b>\$100,000</b>

## **Strategy**

### **PRIORITY 9: Citizen Participation**

The ability of a community to recover from a disaster depends on the effective collaboration of government, business, community organizations and citizens. Schools, businesses, hospitals, and other community institutions need to be prepared before a disaster in order to quickly recover afterwards. Likewise families who take simple steps to make plan and prepare supplies will be much more able to help themselves and their neighbors, taking pressure off of stretched public safety resources

# Urban Medical Response

**FFY13 Funding Amount: \$50,000**

## Investment description

This grant will enhance/expand medical training, response and recovery in Dane County and the city of Madison. Funding will be used for sustainment of equipment for first responders in a mass casualty event. In 2004, Dane County put together five mass casualty trailers for response to transportation mass casualty incidents. Nearly 10 years later, we see a need to upgrade current equipment, add new equipment now more than transportation accidents but mass casualty incidents dealing with shootings and bombings. Tactical Emergency Medical Services are now needed for these high profile incidents with the need to protect our responders during the event. Distant Learning equipment will be used to present training and demonstrations by use of internet and video training. First responders would be able to receive training at multiple locations at the same time or review training at a later date.

## FY13 Expected Accomplishment:

Purchase the following equipment to enhance response capabilities and aid training:

Mass Causality Equipment – \$15,000.00

Tactical EMS Equipment - \$ 15,000.00

Distant Learning Equipment (Poly-Com Style) - \$20,000.00

## Budget

Solution Area	Amount of Proposed Funding (\$)
Planning	\$
Organization	\$
Equipment	\$35,600
Training	\$14,400
Exercises	\$
<b>Total:</b>	<b>\$50,000</b>

## **Strategy**

### **PRIORITY 6: Public Health and Medical Systems Integration**

Public health and medical services provides the mechanism for coordinated Federal assistance to supplement state, tribal, and local resources in response to a public health and medical disaster, potential or actual incidents requiring a coordinated Federal response, and/or during a developing potential health and medical emergency.

#### **Goal 6.1: Enhance an emergency response system in the state.**

**Objective 6.1.1:** Strengthen medical surge and mass prophylaxis capabilities to improve the ability to address major incidents.

# **NIMS Implementation: Training & Exercising**

**FFY13 Funding Amount: \$550,000**

## **Investment description**

This is a sustainment investment that increases the capabilities of first responders and emergency management statewide. Each year grant funding is used to fund local exercises, fund exercise officers to help plan, manage and assess those exercises, and NIMS classes. This investment supports many of the core capabilities, since training and exercising prepare the emergency management community and first responders in the state on NIMS, incident response, and planning for all hazards events.

The State training and exercise program continues to ensure that training and exercises conducted in Wisconsin are in accordance with the Homeland Security Strategy, and that agencies are not burdened with conflicting training and exercise requirements. The exercising grants that locals are eligible for are awarded through a competitive process. The Office of Justice Assistance (OJA) awards, in conjunction with WEM, approximately 20 grants every calendar year. This meets the demand for the three year exercising cycle that the counties operate on. The grant guidance ensures that the exercises follow HSEEP, and it also allows OJA and WEM to coordinate on setting special areas of emphasis, such as testing communications interoperability. The WEM exercise officers assist in the review of the applications and are a vital component of the entire process.

FY13 funding will be used for training and exercising projects that have been funded with Homeland Security funding since 2003 and will continue to be a necessity each year.

This request funds training and exercise initiatives throughout Wisconsin that have proven extremely beneficial in times of disaster. Providing adequate training and exercising to emergency responders is a critical part of maintaining readiness and is a priority in the State Homeland Security Strategy. Training and exercising was also identified as a need in the 2012 state Threat and Hazard Identification and Risk Assessment (THIRA) in at least 18 core capabilities.

Homeland Security funds have supported training for thousands of emergency responders statewide. In the last few years there has been an increased need for training

and exercises on topics such as active shooters, power outages, and functional needs. Given recent real-world events such as Hurricane Sandy and the Sandy Hook incident, the demand for these services is expected to continue to increase.

In addition to classroom style trainings, this grant will help counties and tribes to conduct exercises on various topics, including natural and man-made disaster scenarios. Individual grants to counties are provided, as well as funding three exercise officer positions to assist in the development and facilitation of exercises around the state.

**FY13 Expected Accomplishments:**

This investment funds three separate projects.

- **Statewide Training** – WEM offers training to state and local emergency responders and the private sector at no cost through the Statewide Training Portal. Courses include ICS, PIO, Mass Fatality Response, Debris Management, Disaster Response and Recovery, Bombing Incident Prevention, and Functional Needs Planning. The FY2013 will provide for approximately 110 course deliveries to 2,500 students. Funding is used for contractor fees for certified instructors, supplies, and travel.
- **WEM Exercise Support** – personnel, supplies, and travel for 3 WEM exercise officers. HS funds pay for 67% of the cost, matched by 33% Emergency Management Performance Grant (EMPG). The exercise officers provide assistance to counties and tribes in exercise planning, design, facilitation, evaluation, and reporting. WEM exercise officers support approximately 45-50 exercises per year.
- **County and Tribal Exercise grants** – A competitive grant program funds exercise contractor support, supplies, and travel for county and tribal exercises. These funds often supplement WEM exercise officers for larger functional and full-scale exercises, or provide support for exercises when WEM staff are unavailable. The grants fund 15-20 exercises per year.

**Budget**

Solution Area	Amount of Proposed Funding (\$)
Planning	\$
Organization	\$
Equipment	\$
Training	\$180,000
Exercises	\$370,000

<b>Total:</b>	<b>\$550,000</b>
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## **Strategy**

### **PRIORITY 3: Emergency Response Capability**

Ensure state and local agencies have collective capability to respond to man-made and natural emergencies. We will use the Threat Hazard Identification Risk Assessment (THIRA) and Gap Analysis being developed by FEMA to work with our public and private partners to further enhance and more clearly define the specific hazards and risks that threaten Wisconsin.

Emergency Responder Training: WEM will continue an effective statewide training program in accordance with the standards established by NIMS to deliver chemical, biological, radiological, nuclear, high-yield explosive (CBRNE), and all-hazards training to emergency responders.

**Goal 3.1:** Leverage training programs to increase the capability of local/tribal jurisdictions, state agencies, volunteer organizations, and private industry to prepare for, prevent, respond to, mitigate damage from, and recover from natural and man-made emergencies through multi-discipline and multi-jurisdiction coordination in accordance with NIMS.

Each organization identified throughout this strategy has the responsibility for developing and conducting internal training to support possible contingencies in the areas they represent. WEM will coordinate statewide coordination of training, including planning towards periodic statewide capstone training events.

# **OJA Statewide Planning & Implementation**

**FFY13 Funding Amount: \$400,000**

## **Investment description**

As the State Administrative Agency, OJA is responsible for the management and administration of the homeland security grants. The OJA Homeland Security Program currently manages one active state grant; seven active federal grants, including three HSGP grants (FY10-FY12); and 127 active sub-grants. OJA is responsible for all aspects of the programmatic and financial administration of the grants, including developing funding announcements, reviewing and processing applications, processing payments, monitoring, and reporting.

OJA is also responsible for planning and programmatic implementation related to the grants. This includes conducting assessments, identifying and prioritizing needs, working with stakeholders, developing strategies, implementing policies and plans to improve capabilities through the use of the funding as intended by the federal guidelines. A significant part of this involves staffing and coordinating with a number of councils, committees, and working groups, including: the Interoperability Council and its subcommittees, the Homeland Security Funding Advisory Group, the NIMS Advisory Group, the Catastrophic Planning workgroup, the Collapse Rescue Team working group, the Regional SWAT and EOD team working groups, and Alert Law Enforcement Executive Committee.

In addition to the grant programs, OJA has statutory responsibility for overseeing the development and operation of statewide interoperable communications systems, including WISCOM, and this responsibility resides within the homeland security program.

The OJA Homeland Security unit employs one a program director, three grant program managers, one grants specialist, one half-time program assistant, one WISCOM program manager, one quarter-time LTE program manager, and five part-time LTE field compliance monitors that work on an hourly basis. The equivalent of 3 FTE have been eliminated since winter 2012. Additionally, state WISCOM funding provides funding for the equivalent of 2.35 positions listed above.

## **FY13 Expected Accomplishments**

The accomplishments listed below are not a comprehensive list of expected implementation activities, but are representative of the work OJA staff does.

- Write, award, monitor and close-out HSGP sub-grants
- Submit federal grant applications, required reports (ISIP, BSR, FSR), and program evaluation and monitoring information as necessary to DHS
- Staff/participate in statewide councils and working groups
- Work with partners, including Wisconsin Emergency Management, to write annual reports on Wisconsin Homeland Security and respond to other information requests from the public, the legislature and media
- Coordinate with state agencies and local units of government to implement the Wisconsin State Homeland Security Strategy

## **Budget**

<b>Solution Area</b>	<b>Amount of Proposed Funding (\$)</b>
Planning	\$400,000
Organization	\$
Equipment	\$
Training	\$
Exercises	\$
<b>Total:</b>	<b>\$400,000</b>

## **Strategy**

This investment will fund the cost for OJA to administer the Homeland Security Program by engaging in extensive planning and working with the identified partners and sub-grantees to implement the goals and objectives of the 11 Priorities found in the 2012-2015 State Strategy. Most priorities in the State Strategy receive some level of funding from HSGP and/or involve planning efforts by OJA staff.

# **Emergency Regional Response: ALERT**

**FFY13 Funding Amount: \$253,364**

## **Investment description**

The Aligned Law Enforcement Response Team (ALERT) initiative is comprised of local law enforcement tactical and bomb teams representing each of Wisconsin's seven (7) Emergency Police Service (EPS) areas. The initiative includes 8 SWAT teams and 5 bomb teams that have signed agreements to participate.

The mission of the specialty teams is to provide armed, tactical response in environments containing Weapons of Mass Destruction (WMD) and/or acts of terrorism and to provide a resource to jurisdictions in need of additional tactical capabilities. The SWAT and EOD teams possess equipment inventories and training that allow for enhanced tactical and hazardous-device-related services to include large scale coordinated responses.

ALERT's most recent priority was the enhancement of regional law enforcement collaboration as it relates to preparation for incidents that may require cooperative mutual aid support of law enforcement specialty teams. ALERT's Awareness & Partnering Plan was initiated in early 2012. This initial phase required each ALERT team to hold meetings with law enforcement partners within their respective Emergency Police Service areas. The purpose for these meetings was to provide an overview of the ALERT program and a venue for discussing mutual aid protocols, identifying future equipment/training considerations and developing a forum for on-going regional specialty team planning. This initial phase was completed by June 30, 2012.

The next phase of the Awareness & Partnering Plan includes the delivery of tactical law enforcement training to ALERT teams and law enforcement partners. Previously, training has been limited to ALERT teams in order to meet the minimum training plan goals. That goal has been completed and the new focus will include law enforcement partners as the program strives to build enhanced regional capability, cooperation and collaboration.

In conjunction with the next phase of this effort, ALERT teams and law enforcement partners will put greater emphasis on regional based tactical team training and exercising. This plan includes multiple ALERT team training and exercising also.

This FY13 investment will fund training and exercising outlined in the Awareness & Partnering Plan.

**FY13 Expected Accomplishments:**

- Purchase optics equipment for the SWAT teams and robot upgrades for the Bomb Team
- Continue to offer training classes for the teams and their partner agencies that were included in the FY12 ALERT training plan including classes such as Tactical Combat Casualty Care, Tactical Team Leader, and Sniper.

**Budget**

Solution Area	Amount of Proposed Funding (\$)
Planning	\$
Organization	\$
Equipment	\$182,000
Training	\$71,364
Exercises	\$
<b>Total:</b>	<b>\$253,364</b>

**Strategy**

**PRIORITY 3: Emergency Response Capability**

Ensure state and local agencies have collective capability to respond to man-made and natural emergencies. We will use the Threat Hazard Identification Risk Assessment (THIRA) and Gap Analysis being developed by FEMA to work with our public and private partners to further enhance and more clearly define the specific hazards and risks that threaten Wisconsin.

Emergency Responder Training: WEM will continue an effective statewide training program in accordance with the standards established by NIMS to deliver chemical, biological, radiological, nuclear, high-yield explosive (CBRNE), and all-hazards training to emergency responders.

**Goal 3.1:** Leverage training programs to increase the capability of local/tribal jurisdictions, state agencies, volunteer organizations, and private industry to prepare for, prevent, respond to, mitigate damage from, and recover from natural and man-made emergencies through multi-discipline and multi-jurisdiction coordination in accordance with NIMS.

Each organization identified throughout this strategy has the responsibility for developing and conducting internal training to support possible contingencies in the areas they represent. WEM will coordinate statewide coordination of training, including planning towards periodic statewide capstone training events.

# Emergency Regional Response: Collapse Rescue

## FFY13 Funding Amount: \$600,000

### Investment description

This sustainment investment will fund training and exercising for the statewide collapse rescue team. 90 team members will train on a quarterly basis at the REACT Center and 1/3 of the team will complete a validation exercise each year. In addition to the training and exercising, this funding will be used to purchase specialized equipment necessary to complete an equipment cache for the team.

### FY13 Expected Accomplishment:

The collapse rescue task for plan for 2014 calendar year includes training, exercising and key equipment purchases.

- Conduct four annual trainings for task force members
- Conduct 11 classes, each focused on a specific skill needed on the teams
- Participate in an annual team exercise
- Purchase equipment
  - Medical and communications equipment to complete those caches
  - Add equipment to the rescue, hazmat, technical search, and planning caches.
  - Equipment for logistics and the fleet maintained at the REACT Center

Budget

Solution Area	Amount of Proposed Funding (\$)
Planning	\$
Organization	\$
Equipment	\$123,860
Training	\$476,140
Exercises	\$
<b>Total:</b>	<b>\$600,000</b>

### Strategy

**PRIORITY 3: Emergency Response Capability**

Ensure state and local agencies have collective capability to respond to man-made and natural emergencies. We will use the Threat Hazard Identification Risk Assessment (THIRA) and Gap Analysis being developed by FEMA to work with our public and private partners to further enhance and more clearly define the specific hazards and risks that threaten Wisconsin.

Emergency Responder Training: WEM will continue an effective statewide training program in accordance with the standards established by NIMS to deliver chemical, biological, radiological, nuclear, high-yield explosive (CBRNE), and all-hazards training to emergency responders.

**Goal 3.1:** Leverage training programs to increase the capability of local/tribal jurisdictions, state agencies, volunteer organizations, and private industry to prepare for, prevent, respond to, mitigate damage from, and recover from natural and man-made emergencies through multi-discipline and multi-jurisdiction coordination in accordance with NIMS.

Each organization identified throughout this strategy has the responsibility for developing and conducting internal training to support possible contingencies in the areas they represent. WEM will coordinate statewide coordination of training, including planning towards periodic statewide capstone training events.

# **UASI Planning & Project Implementation**

**FFY13 Funding Amount: \$80,000**

## **Investment description**

This is a new investment that is meant to maintain a regional planning and coordination capability in the UASI region despite the UASI being defunded. This investment will pay a portion of the cost of a planning position in the City of Milwaukee Homeland Security Office. This grant funding is supplemented by funding from the City of Milwaukee. The position for this investment will continue to convene the Urban Area Working Group and facilitate coordination of training, exercising, and assessment of regional homeland security projects. This position will offer the region the ability to continue to capitalize on the gains made with grant funding for the UASI from FY2004- FY2010.

Without this investment, much of the coordination between local agencies would dwindle. This position will also continue to serve as a representative to state working groups, such as the THIRA working group, to represent the five county UASI region.

## **FY13 Expected Accomplishment:**

It is anticipated that during this planning position will accomplish the following

- Oversee the Damage Assessment Reporting (DARs) pilot project
- Convene the Urban Area Working Group on a quarterly basis
- Work with the SE WI Homeland Security Partnership, especially on the post exercise tasks related to the Critical Infrastructure Public Private Partnership workshop
- Complete the following documents:
  - Finalize City of Milwaukee Comprehensive Emergency Management Plan
  - Finalize Disaster Recovery Plan
  - Finalize standard operating procedures for the UASI region regarding emergency support functions and recovery support functions,
  - Finalize the working group-approved strategy for collaboration between UASI agencies in the absence of federal UASI grant fund

## **Budget**

<b>Solution Area</b>	<b>Amount of Proposed Funding (\$)</b>
Planning	\$80,000
Organization	\$
Equipment	\$
Training	\$
Exercises	\$
<b>Total:</b>	<b>\$80,000</b>

## **Strategy**

This investment will fund the part of the cost for the City of Milwaukee to coordinate the UASI Homeland Security Program by engaging in extensive planning and working with the identified partners in the region. Local agencies in the UASI region will likely receive HSGP sub-grants in order to implement the goals and objectives of the 11 Priorities found in the 2012-2015 State Strategy and to further goals of the UASI region.

# **Wisconsin Statewide Information Center (WSIC)**

**FFY13 Funding Amount: \$585,000**

## **Investment description**

The Wisconsin Statewide Information Center (WSIC) is an “all-crimes, all-hazards, all-threats, and all- events” intelligence fusion center. The WSIC serves as a focal point for information sharing in the state and local environment and has been designated by the Governor, through his Homeland Security Advisor (HSA), as the primary state fusion center in Wisconsin. By building relationships with partners at the federal, state, local and tribal (FSLT) levels, the WSIC endeavors to protect the citizens and infrastructure of Wisconsin. The primary mission goals of the WSIC are:

- Provide law enforcement, fire service, emergency management, public health, military, and other key private sector security partners with the ability to assimilate and utilize broader based intelligence to more effectively address the state’s need for information sharing amongst those responsible for protecting our citizens.
- To effectively gather, receive, analyze and disseminate relevant intelligence to the appropriate agency or private sector partner in the most concise and expedient manner possible.
- Provide analytical, technical and major case criminal investigative support to law enforcement partners across the state.
- Communicate, coordinate and collaborate at all levels of government to ensure that fair, objective and unbiased intelligence products are maintained, distributed or purged as required and in compliance with state and federal regulations concerning privacy, civil rights and civil liberties.

The FFY13 funding will be used for continued support for WSIC operations and training, including Threat Liaison Officer (TLO) and Fusion Liaison Officer (FLO) classes. The FY13 funding will support 3 analysts, rent, supplies, and costs to host training around the state.

In 2011, WSIC began coordinating the Nationwide Suspicious Activity Reporting (SAR) Initiative (NSI) Line Officer Training on a statewide basis through its outreach to the TLO/FLO network. That outreach includes information pertaining to SARs, the “If You See Something, Say Something™” campaign, WI Watch ([www.wiwatch.org](http://www.wiwatch.org)), and other mechanisms to report suspicious activity.

In 2012, WSIC began coordinating, as part of its NSI outreach, the Hometown Partners program, a curriculum designed for non-law-enforcement partners and the general public. The SAR awareness training is for key non-law-enforcement constituencies, or “hometown security partners,” that are important to the SAR effort, including fire and emergency medical service personnel, call takers (e.g., 9-1-1 operators), emergency managers, corrections and probation and parole officers, and other related occupations, such as those charged with protecting the nation’s critical infrastructure. The purpose is to help public safety officials understand the critical role they play in identifying and reporting suspicious activity to state, local, tribal, and territorial law enforcement. The delivery of the five training models will be in the form of short training programs that can be accessed via familiar sector-specific training portals and hard-copy CDs or DVDs and will serve to educate those whose professions have a great potential of being exposed to indicators and behaviors associated with criminal and/or terrorist activity. FY13 will continue to implement these programs.

**FY13 Expected Accomplishment:**

- Continue Daily WSIC Operations
- Threat Liaison Officer (TLO): will recruit and train at least 100 new TLOs
- Fusion Liaison Officer (FLO): will recruit and train at least 100 new FLOs
- Continue to implement Hometown Partners program
- Conduct requested training on topics such as Sovereign Citizen, Active Shooter, and advanced TLO/FLO classes

## Budget

Solution Area	Amount of Proposed Funding (\$)
Planning	\$245,000
Organization	\$300,000
Equipment	\$
Training	\$40,000
Exercises	\$
<b>Total:</b>	<b>\$585,000</b>

## Strategy

### **PRIORITY 1: Information Sharing and Analysis**

Enhance our collective ability in Wisconsin to gather, receive, analyze, and disseminate information about man-made, natural threats and events.

#### **Goal 1.1: Improve Intelligence Information Sharing and Analysis**

Our nation faces an evolving threat environment, in which threats emanate not only from outside our borders, but also from within our communities. This new environment demonstrates the critical role state and major urban area fusion centers have in supporting the receipt, analysis, gathering, and sharing of threat-related information between the federal government and state, local, tribal, territorial (SLTT) partners and the private sector partners.

Located in states and major urban areas throughout the country, fusion centers are uniquely situated to empower frontline law enforcement, public safety, fire service, emergency response, public health, and private sector security personnel to understand local implications of national intelligence, thus enabling local officials to better protect their communities. Fusion centers provide multi-disciplinary expertise and situational awareness to inform decision-making at all levels of government. They conduct analysis and facilitate information sharing while assisting law enforcement and homeland security partners in preventing, protecting against, and responding to crime and terrorism.

Fusion centers are owned and operated by state and local entities with support from federal partners in the form of deployed personnel, training, technical assistance, exercise support, security clearances, and connectivity to federal systems. There are two fusion centers operating in Wisconsin: the Wisconsin Statewide Information Center (WSIC), which is Wisconsin's designated primary fusion center, responsible for activity statewide; and the Southeastern Wisconsin Threat Analysis Center (STAC), which is the Urban

Area Security Initiative (UASI) fusion center, responsible for activity in the five county regions of Southeast Wisconsin and the City of Milwaukee.

Both the WSIC and STAC provide the federal government with critical state and local information and subject matter expertise that was absent in years past. Overall, this enables the effective communication of locally generated threat-related information to the federal government. STAC and WSIC also receive information from a variety of sources, including Suspicious Activity Reporting (SAR) information from stakeholders within their jurisdictions, as well as federal information and intelligence. The two fusion centers analyze the information and develop relevant products to disseminate to their customers. These products assist homeland security partners at all levels of government to identify and address immediate and emerging threats.

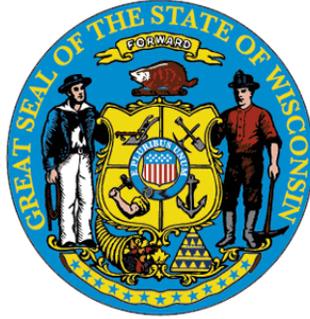
In 2010, fusion center directors, in partnership with the federal government, distilled the Baseline Capabilities for State and Major Urban Area Fusion Centers into priorities, including four Critical Operational Capabilities:

**Receive:** Ability to accept classified and unclassified information from federal partners.

**Analyze:** Ability to assess local implications of threat information through the use of a formal risk assessment process.

**Disseminate:** Ability to further disseminate that threat information to other state, local, tribal, territorial and private sector entities within a jurisdiction.

**Gather:** Ability to gather locally-generated information, aggregate it, analyze it, and share it with federal partners as appropriate.



  
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